

**State Board of Review Meeting  
National Register of Historic Places  
South Carolina Department of Archives and History  
State Historic Preservation Office**

*Minutes of the November 18, 2022 Meeting*

The State Board of Review meeting was held in the Wachovia room of the South Carolina Archives and History Center, 8301 Parklane Road, in Columbia, South Carolina.

**Members Present**

Mr. William L. Kinney, Jr. (Chair), Dr. J. Edward Lee (Vice-Chair), Dr. A. V. Huff, Jr., Ms. Amy Moore, Ms. Patricia Lowe Smith, Mr. Phillip D. Smith, and Ms. Karen Strickland.

**Members Absent**

Dr. Jon Marcoux, Dr. Karen Y. Smith, and Dr. Rhondda Robinson Thomas.

**Call to Order**

Mr. Kinney called the meeting to order at 10:40 A.M. and welcomed everyone in attendance.

**Introduction of New Board Member**

Mr. Kinney introduced new board member Mr. Phillip D. Smith, Assistant Professor of Classical Architecture at the American College of the Buildings Arts in Charleston.

**Introduction of Board Members**

Each of the board members were invited to introduce themselves. Each member stated their name and professional affiliation.

**Approval of Minutes**

The members received the minutes of the July 22, 2022, meeting by mail (or e-mail) in the packets prior to the meeting. Dr. Lee made a motion to approve the minutes as written, seconded by Ms. Strickland. The motion was approved unanimously.

**Remarks**

Mr. Kinney invited Dr. W. Eric Emerson, director of the Department of Archives and History and State Historic Preservation Officer, to offer remarks. Dr. Emerson welcomed attendees to the South Carolina Archives and History Center and thanked them for being present at the meeting. He explained some of the functions of the State Historic Preservation Office and highlighted the importance of the State Review Board's work. He also expressed his excitement at the large number of people in attendance for today's

meeting and explained some of the additional duties of the Department of Archives and History. Mr. Kinney then invited Ms. Elizabeth M. Johnson, Deputy State Historic Preservation officer, to offer remarks. Ms. Johnson welcomed attendees and acknowledged the National Register Staff, including Mr. Brad Sauls, Supervisor of Survey, Registration, Grants, and Local Government Programs, and National Register co-coordinators Ms. Virginia Harness and Dr. Edwin Breeden. Ms. Johnson also noted that several other SHPO staff members were in attendance, including Mr. Christopher Tenny, Historic Architecture Consultant; Mr. Robert Larsen, Archaeologist; Ms. Kenya Lane, African American History Consultant; and Mr. Dan Elswick, Senior Historic Architecture Consultant.

### **Explanation of Procedure**

Mr. Kinney outlined the procedure that would follow for considering each of the nominations, explaining that presenters would have five to eight minutes for each nomination, to be followed by statements and comments from visitors; questions from board members; uninterrupted board discussion; and a board decision.

### **Consideration of Nominations**

Beginning at 10:47, the following nominations were considered:

1. **Lady's Island Bridge (Beaufort, Beaufort County)** was presented by the preparer, Mr. Kyle Campbell of Preservation South, LLC. During the public comment segment, Ms. Cynthia Jenkins of Historic Beaufort Foundation expressed her excitement at the nomination and said it long been a goal for the Foundation. She called the bridge an "iconic" part of Beaufort and thanked the board for their consideration. Beaufort Mayor Stephen Murray also thanked the board for their consideration and expressed support for the nomination. He described the bridge as an "engineering marvel" and said it was an important part of the town's long-term growth management plans. Ms. Moore asked for clarification on the hand-crank used to turn the bridge's predecessor, and Mr. Campbell said it was operated by one person using a gear system that allowed it to move the bridge. Ms. Strickland requested that a portion of the nomination listing other replaced and demolished bridges be amended for clarity. Ms. Harness said that SHPO staff would make the clarification. Ms. Moore made a motion, seconded by Dr. Lee, for approval of the nomination at the local level of significance. The Board approved the motion unanimously.
2. **Peachtree Plantation (McClellanville vicinity, Charleston County)** was presented by the preparer, Dr. Kendy Altizer of KMA Consulting Services. Mr. Smith asked if there are any surviving historical depictions of the original house that would be helpful for confirming its Palladian design. Dr. Altizer said there were not and added that there is an 1875 sketch of the house, but that it is most likely just an artist rendering of how the house may have looked. Ms. Moore requested more information on the archaeological work that has occurred and is still ongoing at the property. Dr. Altizer said she first began conducting digs at the site in 2013 for her thesis and subsequently conducted further work at other portions of the site. She said she next plans to conduct work at the plantation's pea field site. Mr. Smith asked

if any evidence had been found of a brick kiln on-site. Dr. Altizer said no but she expects there was one. Ms. Strickland asked if Dr. Altizer assumed that the bricks used to build the house were locally made. Dr. Altizer said yes and explained that was based partly on the relatively poor quality of the bricks that had been found. She also said they were likely fired low and are of a similar color as locally available clay. Ms. Smith asked for further explanation of what details indicate the main house was of Palladian design. Dr. Altizer noted the evident use of symmetry and described other specific extant details of the house. Ms. Harness noted that a letter of support for the nomination had been received from Mr. Pierre Manigault, one of the site's property owners. Mr. Bud Hill of the Village Museum at McClellanville spoke in support of the nomination and noted how closely he has followed Dr. Altizer's work over the years. He emphasized the site's national significance through its connection to Thomas Lynch, Jr., a signer of the Declaration of Independence. He also said that the nomination has wide support in McClellanville and nearby communities. Ms. Strickland asked if certain photographs and details on the property's location were intentionally omitted from the nomination, and Ms. Harness noted that the publicly available nomination had been redacted out of concern for the archaeological sites. She also said that only selected photographs had been appended to the nomination but that staff would be glad to provide all of them. Dr. Lee expressed satisfaction with the nomination and its impressive scope. Mr. Smith said his only concern was the argument for the house's architectural significance, given how difficult it can be to establish that a structure was of actual Palladian design. He said he would be interested to see if future research at this site uncovers more details that would help confirm its Palladian influences. Dr. Altizer provided some additional information on what the work at the house has uncovered, as well as the rest of the site. Dr. Lee made a motion, seconded by Ms. Smith, for approval of the nomination at the national and local level of significance. The Board approved the motion unanimously.

- 3. Phillips Community Historic District (Mount Pleasant and vicinity, Charleston County)** was presented by the preparer, Ms. Brittany V. Lavelle Tulla of BVL Historic Preservation Research. Prior to Ms. Tulla's presentation, Ms. Harness and Dr. Breeden provided a brief presentation on the Traditional Cultural Property (TCP) concept, with the Phillips community being the first place in South Carolina to be formally nominated as a Traditional Cultural Property. After Ms. Tulla's presentation, Mr. Kinney asked for the population of the community. Community resident Mr. Richard Habersham said that approximately 1,000 people lived there. Ms. Moore asked for more information about how the contributing status of resources was determined. Ms. Tulla said the status was based on SHPO instructions, and Ms. Harness said that SHPO staff had received guidance from their NPS reviewer concerning which resources to count as contributing or noncontributing. Ms. Moore asked if future evaluations of adverse effect on the community would be based more on their impact on local use of community resources than their physical fabric, considering the criteria for listing as a TCP. Ms. Harness said that she expected that would be the case. Mr. Hill of the Village Museum at McClellanville asked what impact listing would have on any historic structures in the district, and Ms. Harness said that listing in the National Register provides contributing resources with limited protections in cases of federally funded work. She said that more

stringent protections typically come from the local level and noted that Phillips was already a county-designated historic district. Mr. Richard Habersham, president of the Phillips Community Association, spoke and noted that his association is part of a line of local organizations that extend back to the community's founding and have continued to meet in the same locations throughout its history. He said that what the community may lack in monetary value it makes up for in its historical and cultural value. He said that the different styles of homes found in the community reflect the enduring presence of growing families, with new generations staying in the community and building different styles of homes. He said that Phillips's history was similar to that of other communities in the area but Phillips was fortunate to have ample documentation for its history. He thanked the board for considering the nomination and said he was proud of how the community has been preserved. Phillips resident Mr. Jonathan Ford also spoke and said that, while historic designations often focus on buildings, Phillips is important because it is a "collection of homes" where multiple generations of family have remained and continue to support each other. He recalled how his grandmother recruited him and other grandchildren to help care for older members of the community. He stated that even though some community members leave for a time they often come back, and he expressed hope that his own grandchildren would call it home as well. Community resident Mr. Fred Smalls said that Phillips was a great place for him to grow up as well as for him to raise his own children, but that he only realized the extent of its historical significance later in life. He said it had connections to prominent Charleston families like the Horlbecks and Rutledges, and that every family in the community had important connections to military service, including ancestors who served in the Union and Confederate armies. Ms. Cashion Drolet of the Historic Charleston Foundation said that their organization was honored to be a part of the nomination project and serve as an advocate for Phillips. Ms. Erin Minnigan of the Preservation Society of Charleston spoke in support of the nomination and noted that the Society partnered with the community to apply for a grant to prepare the nomination. She said they had worked with the community since it came under threat and noted that, while the work proposed at that time did not happen, the community continued to face development pressure. She said that being listed in the National Register would be an important tool for continuing to protect the community and its enduring cultural traditions. Ms. Moore said that the public comments had been especially helpful for understanding what makes Phillips significant as a TCP. Mr. Smith said that, while there had been several comments that Phillips lacks architectural significance, he said that the houses there possess great importance as examples of vernacular architecture that represent the resourcefulness of local residents and the community's survival. He said he had spent time visiting Phillips and was excited for the nomination and hoped it would inspire other communities to pursue listing as a TCP. Dr. Huff expressed support for the nomination and praised the community and SHPO staff for breaking new ground. He noted how many other communities like Phillips have been lost to development and had their historical significance neglected, and he expressed excitement that the Review Board would also be breaking new ground should it send the nomination to NPS. Mr. Smith made a motion, seconded by Ms. Strickland, for approval of the nomination at the local level of significance. The Board approved the motion unanimously.

4. **Camden Battlefield (Additional Documentation) (Camden vicinity, Kershaw County)** was presented by the preparer, Dr. Steven D. Smith of the South Carolina Institute of Archaeology and Anthropology. Mr. William Moore, a Camden resident in the audience, praised the nomination as the most complete account of the battle he had ever read. He said that, while the number of American casualties from the battle may not seem large today, it represented a significant percentage of those present at the battle. He also offered several recommendations for improving the nomination but noted it was likely too late in the process to do so. Mr. Jeremy Catoe noted that he and his family were among the property owners in the district and spoke in support of the nomination. The Catoe family also asked for confirmation that the nomination would not alter their property rights in any way, which staff confirmed. Dr. Smith also clarified that the nomination does not change the original boundary for the district but only adds Archaeology as an area of significance and updates the previously approved criteria. Dr. Lee said he went to graduate school with James Legg, Dr. Smith's colleague on work related to the battlefield, and he praised their work and the significance of archaeology to expanding understanding of the American Revolution. Dr. Smith said Mr. Legg was critical to the project and described him as the battlefield site's "hero," adding that he would have attended the meeting but was giving tours of the battlefield. Mr. Smith said his students at the American College for the Building Arts had recently created a full replica sword from a sword fragment recovered from the battlefield, and he wanted Dr. Smith to know that his work was also helping to educate students in traditional craftwork. Dr. Lee made a motion to approve the nomination at the national level of significance, seconded by Ms. Smith. The Board approved the motion unanimously.
5. **Peter M. and Alice Oliver House (Swansea, Lexington County)** was presented by Ms. Virginia Harness of the SHPO. Co-owner of the property Tom Daugherty described some of the work that had been done to the property, including a back patio built with brick from a recently demolished historic local building. He said he hoped that a successful nomination would be a positive for the Swansea community. Ms. Smith made a motion to approve the nomination at the local level of significance, seconded by Mr. Smith. The Board approved the motion unanimously.
6. **Lakeview School (West Columbia, Lexington County)** was presented by the preparer, Mr. John Sherrer of Historic Columbia. Mr. Sherrer noted there were a number of Lakeview alumni in attendance and asked them to stand. Rev. Janice K. English, a 1962 graduate, said the school had been an important institution for the local Sugar Town community as well as nearby Dixiana, Slab Town, and others that fed into the school. She said she went on to graduate from Benedict College and came back to teach at Lakeview until the school closed during integration. She said that her late husband was also a Lakeview graduate who went back to teach there. She said the school was an important place for social events as well as religious instruction, with principals who also served as ministers and sought to impart a positive self-image to the school's Black students. She said the school had a strong vocational department and said that, after World War II, local veterans helped students build a portion of the campus. She described several other programs offered at the school and the several state championships won by its football and

basketball teams. Rev. Charles B. Jackson, Sr. of Brookland Baptist Church described Lakeview as the “heart and soul” of local Black communities and a place that inspired unity. He said that his congregation purchased the property when it originally became available so that it could once again serve the community, noting he had attended Lakeview. He expressed excitement at the subsequent success of the Brookland-Lakeview Empowerment Center and thanked the board for their consideration. Ms. Isola Washington Calhoun, a 1947 graduate of Lakeview, said she was part of the last class to graduate from the eleventh rather than twelfth grade. She said she had been voted “most likely to succeed” and credited it to having “the spirit of Lakeview.” She said she attended whenever the school football program was first created and recalled the principal having to explain the rules to students. She later attended Benedict College and recalled how her eventual husband was also a Lakeview graduate. Rep. Micajah P. Caskey, IV, state legislator for the West Columbia and Cayce area, expressed his appreciation for SCDAH’s work in support of preservation and offered his support for the Lakeview nomination, describing the site as an important part of local history. Ms. Marian L. Kohn from the Booker T. Washington High School Alumni Association spoke in support of the nomination. She recalled attending the meeting where Review Board approved the nomination for the Washington auditorium and described the two as “sister schools.” She said she learned about Lakeview’s importance from her aunt, Rev. Janice English, and commended the board for considering the nomination. In response to a question from Mr. Smith, Mr. Sherrer said that the old New Brookland Colored School that preceded Lakeview was not a Rosenwald school. Ms. Strickland asked if the school should be listed at the state or national level of significance given its association with the state equalization program. Ms. Harness explained that, while it is possible that an equalization school could be listed at the state or even national level, doing so would require a state-level context arguing that the school’s importance rose above comparable examples across the state. Ms. Strickland made a motion to approve the nomination at the local level of significance, seconded by Mr. Smith. The Board approved the motion unanimously.

7. **Chapel of Hope (Columbia, Richland County)** was presented by the preparer, Ms. Jane Campbell of Rogers Lewis Jackson Mann & Quinn. In response to a question from Mr. Smith, Ms. Campbell said the chapel was of balloon-frame construction with a brick veneer. Ms. Strickland asked what documentation there was for the brick having been recycled from the old asylum wall, and Ms. Campbell said it was noted in historical newspaper articles as well as hospital records. Ms. Harness said she was excited for the nomination, noting that her father formerly worked as a chaplain in a psychiatric institution. Ms. Smith made a motion to approve the nomination at the local level of significance, seconded by Mr. Smith. The Board approved the motion unanimously.
8. **Startex Finishing Company (Wellford and vicinity, Spartanburg County)** was presented by Mr. John Sherrer, who prepared the nomination as a project consultant for Rogers Lewis Jackson Mann & Quinn. Dr. Lee spoke in support of the nomination and praised how well it captured the broader story of the South Carolina textile industry through the history of a single site. Ms. Jane Campbell of Rogers Lewis Jackson Mann & Quinn noted how difficult it had been to piece together the

site's history and praised Mr. Sherrer's work preparing the nomination. Mr. Smith recalled having heard of past plans to drastically modify the property and said he was glad it was now being nominated instead. He called particular attention to the "gorgeous" design of the company store building being included. Mr. Sherrer said that the property was now a tax credit project and that any work would subsequently be done according to the Secretary of the Interior's Standards. Ms. Strickland asked if the historic water towers were extant, which Mr. Sherrer confirmed and pointed out several other extant resources. Dr. Huff said he had two classmates in college who had grown up in the Startex mill village and felt it was important to acknowledge the significance of the people who lived in such places and made use of the facilities like those being nominated. Mr. Kinney said he had learned a great deal about the significance of mill life from the many mill nominations the board had received over the years. He said he hoped that new uses could continue to be found for such properties left vacant by the textile industry's decline. Dr. Huff made a motion to approve the nomination at the local level of significance, seconded by Ms. Smith. The Board approved the motion unanimously.

### **Other Business**

Mr. Kinney then announced the following upcoming Review Board meeting dates:

The spring 2023 meeting is scheduled for Friday, March 24, 2023.

The summer 2023 meeting is scheduled for Friday, July 21, 2023.

The fall 2023 meeting is scheduled for Friday, November 17, 2023.

### **Adjournment**

There being no further business, Mr. Kinney asked for a motion to adjourn. Mr. Smith made a motion to adjourn the meeting, seconded by Dr. Huff. The meeting adjourned at 1:22 P.M.